

# Tulsa County HOME Consortium & Tulsa County Community Development Block Grant Urban County

# Fiscal Year 2022

# **ANNUAL ACTION PLAN**

June 2022

# **Executive Summary**

# AP-05 Executive Summary - 91.200(c), 91.220(b)

#### 1. Introduction

The Tulsa County HOME Consortium, formed in 1994, serves 24 members governments in Northeastern Oklahoma in a geographic area that covers 5,291 square miles. The Consortium includes 18 cities and 6 counties with a total 2020 Census population of 564,162. The Consortium includes rapidly growing suburban areas adjacent to the corporate city limits of Tulsa and small communities under 5,000 population, as well as the unincorporated rural areas of six counties. The Tulsa County Community Development Block Grant Urban County, formed in 2008, is comprised of unincorporated Tulsa County and ten Tulsa County incorporated places, including the City of Sapulpa (whose city limits include a portion of Tulsa County). The City of Tulsa is not a member of the CDBG Urban County. The 2020 Census population of the Urban County is 314,896. This Annual Action Plan 2022 outlines the activities which will be undertaken during the 2022 program year, beginning July 1, 2022 and ending June 30, 2023 using federal funds allocated to the Tulsa County HOME Consortium and the Tulsa County CDBG Urban County Entitlement program. Programs and activities described in this Annual Action Plan will principally benefit low and moderate income populations of the service areas of the HOME Consortium and the Urban County.

### 2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

#### HOME

Priority Need: Rental Housing for Elderly Households

Goal: Rental Housing for Elderly

**Objective:** Rehabilitation of existing affordable rental housing and supportive services within one complex to permit elderly to continue to lead independent lifestyles.

Outcome: Rental units rehabilitated: 40 Household Housing Units

Goal: New Construction of Single Family Rental Units

**Objective**: Creation of affordable rental and owner occupied housing units for low income households

**Outcome:** Construction of 2 single family rental units for extremely low income homeless, veterans and families.

#### <u>CDBG</u>

Priority Need: Sustainability of Community

Goal: Construction of Public Facilities and Services

Goal: Construction of Public Infrastructure

**Objective**: Communities participating in the CDBG Urban County will seek to improve the quality and increase the quantity of public improvements and services for low income residents within their jurisdictions.

Outcome: Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit:

10,308 Persons Assisted

Public service activities other than Low/Moderate Income Housing Benefit:

4,508 Persons Assisted

This **Fifth Program Year Annual Action Plan** outlines the activities which will be undertaken during the 2022 program year, beginning July 1, 2022 and ending June 30, 2023 using federal funds allocated to the Tulsa County HOME Consortium and the Tulsa County CDBG Urban County Entitlement program.

#	Project Name
1	City of Bixby Midland Addition Storm Sewer Construction
2	City of Broken Arrow Emergency Repairs to Housing Units
3	City of Broken Arrow Old Town Water Line Replacement
4	City of Broken Arrow Elm Avenue Drainage Improvements
5	City of Collinsville 11th Street Water Line Rehabilitation
6	City of Jenks Adult Activity Center Design Services
7	City of Owasso Hale Acres Water Line Replacement Phase 1
8	City of Sand Springs Lincoln Avenue Water Line Replacement Phase 3
9	City of Sapulpa Sewer Main and Manhole Replacements
10	Rehabilitation of Congregate Rental Apartments for the Elderly
11	New Construction of Single Family Rental Housing
12	2022 Administration of HOME and CDBG

Annual Action Plan

#	Project Name
13	Child Abuse Network
14	Broken Arrow Seniors
15	Broken Arrow Neighbors Senior Complexes Outreach
16	Broken Arrow Neighbors Outreach

## 3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

In recent years, significant contributions have been made by the HOME Consortium to supply new and rehabilitated affordable housing units to the member governments. This includes funding for the rehabilitation of affordable rental units for the elderly and families, construction of innovative single-family housing units to promote affordable rental opportunities, and homebuyer assistance. To date, eleven HOME Consortium cities have benefited from the construction of elderly congregate housing projects that were financed in part with the Consortium HOME funds. Two member communities, Sapulpa and Broken Arrow, have two HOME-funded elderly projects in their cities. These projects are now beginning to age out of the HOME imposed Period of Affordability and after 20 years , are in need of major rehabilitation to sustain the useful life of the projects. The HOME Consortium has begun to direct funding to the rehabilitation of the complexes. Interest in homeownership continues to be strong across the region, and homebuyer assistance programs remain a strong component of placing affordable housing within reach of income eligible households.

All CDBG Urban County members evaluate their infrastructure needs and have utilized CDBG funds for numerous public works projects that have benefited low to moderate income residents. Several social service agencies have also received CDBG funding for their programs that serve the special needs populations in the City of Broken Arrow.

### 4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

Each of the member governments in the CDBG Urban County held public hearings to determine which projects to develop within their respective communities. HOME Consortium CHDOs were consulted to develop affordable housing activities based on area needs. The Tulsa County-Tulsa-Broken Arrow Continuum of Care members played a key role in the homelessness discussion.

### 5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

No public comments were received.

## 6. Summary of comments or views not accepted and the reasons for not accepting them

No public comments were received.

### 7. Summary

# Tulsa County CDBG Urban County Designation Population Summary

Place/Geographic Area	Tulsa County part	Part in other Counties	Total Population
City of Bixby	28,423	186	28,609
City of Broken Arrow	93,184	20,356	113,540
City of Collinsville	7,873	8	7,881
City of Glenpool	13,691	0	13,691
City of Jenks	25,949	0	25,949
City of Owasso	34,102	4,138	38,240
City of Sand Springs	19,488	389	19,874
City of Sapulpa	107	21,822	21,929
City of Skiatook	2,500	5,950	8,450
Town of Sperry	1,050	65	1,115
Unincorporated Tulsa County	35,618	0	35,618
Total	261,985	52,911	314,896

Split places by other County

Creek County - Sapulpa Osage County - Sand Springs, Skiatook and Sperry Rogers County - Collinsville and Owasso Wagoner County - Bixby and Broken Arrow

Source: U.S. Bureau of the Census Population by Place by County: 2020 Census

TULSA COUNTY HOME CONSORTIUM							
MEMBERS FY 2022							
LOCAL UNIT OF GOVERNMENT Tulsa County (lead entity)	2020 POPULATION** *35,618						
Creek County	*34,285						
Osage County	*23,331						
Rogers County	*54,743						
Wagoner County	*40,016						
Washington County	*9,806						
Broken Arrow	113,540						
Owasso	38,240						
Bartlesville	37,290						
Bixby	28,609						
Jenks	25,949						
Sapulpa	21,929						
Sand Springs	19,874						
Claremore	19,580						
Glenpool	13,691						
Coweta	9,654						
Skiatook	8,450						
Collinsville	7,881						
Coweta	7,440						
Bristow	4,248						
Hominy	3,329						
Pawhuska	2,984						
Drumright	2,560						
Sperry	1,115						
Total	564,162						

\*Unincorporated population of the County \*\*2017 Census Estimates-released May 2018

# PR-05 Lead & Responsible Agencies - 91.200(b)

# 1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator		INCOG
HOME Administrator		INCOG

Table 1 – Responsible Agencies

#### Narrative

Tulsa County serves as the lead entity for both the Tulsa County HOME Consortium and the Tulsa County CDBG Urban County. The HOME Consortium and the Tulsa County CDBG Urban County Entitlement programs are both administered by the staff of the Indian Nations Council of Governments (INCOG).

### **Consolidated Plan Public Contact Information**

Inquiries and comments regarding the Consolidated Plan may be directed to the INCOG Community and Economic Development Manager at (918)584-7526.

# AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

### 1. Introduction

The Consortium has been working closely with the providers of affordable housing for the elderly and other population groups in the Greater Tulsa area since the HOME Consortium was created in 1994. Consortium/INCOG staff members have developed excellent working relationships with homeless provider agencies through the monthly attendance and participation on the "A Way Home 4 Tulsa" Leadership Council meetings, Continuum of Care application review process and by attendance at related events.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

The Consortium works closely with providers of affordable housing for elderly populations and for populations with special needs to increase opportunities to housing populations in need.

# Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Consortium does not receive funding such as ESG for homeless prevention, rapid re-housing, or supportive services for the homeless. An INCOG staff member serves on the Leadership Council of "A Way Home 4 Tulsa", which is the Tulsa-Tulsa County Continuum of Care. Local homeless service providers in Tulsa aid homeless individuals and families in the greater Tulsa area. In FY2019, 2020 and 2022, CARES Act funds were directed to assistance for homeless populations impacted through the COVID-19 pandemic.

# Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

An INCOG staff member attends the monthly meetings of the "A Way Home 4 Tulsa" Leadership Council. In addition, this same INCOG staff person serves on the Continuum of Care Review Panel for the Tulsa-Tulsa County-Broken Arrow CoC application. In the past, an INCOG staff member has served on the ESG Review Panel for the City of Tulsa. There is frequent contact and interaction with the participating agencies in the AWH4T structure throughout the year.

# 2. Agencies, groups, organizations and others who participated in the process and consultations

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Mental Health Association Oklahoma
	Agency/Group/Organization Type	Services - Housing
		Services-homeless
	What section of the Plan was addressed by	Homeless Needs - Chronically
	Consultation?	homeless
		Homelessness Needs - Veterans
	Briefly describe how the Agency/Group/Organization	Consulted regarding CDBG CV
	was consulted. What are the anticipated outcomes of	assistance to COVID-impacted
	the consultation or areas for improved coordination?	homeless populations. Awarded funds
		for rehab of units to house homeless.

Identify any Agency Types not consulted and provide rationale for not consulting

# Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Housing Solutions, Inc	

Table 3 – Other local / regional / federal planning efforts

#### Narrative

State agencies such as the Oklahoma Department of Commerce (small city CDBG program); Oklahoma Housing Finance Agency (LIHTC, HOME), and the State Department of Mental Health are partners in assessing housing and community development needs within the region. Coordination is sought when appropriate.

# AP-12 Participation - 91.401, 91.105, 91.200(c)

# **1.** Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

A Citizen Participation Plan is in place for the Consolidated Plan process. The Plan details participation of groups impacted by CDBG and HOME funding, and encourages participation of low and moderate income residents, minorities and non-English speaking persons where significant populations exist, residents of assisted housing, and residents of targeted areas. The member cities of the CDBG Urban County are required to hold a community development Needs Public Hearing within their communities, per the Tulsa County CDBG Urban County Application guidance. Several of the communities hold informational meetings in neighborhoods targeted for CDBG project assistance. Notice of the public hearings are given via community newspaper publication or by posting at City Halls or community centers. CDBG Needs Public Hearings were held in these communities in 2022. The public hearing were advertised and held in front of the live City Councils for all communities and citizens were permitted to attend.

Bixby: March 28, 2022 at 6:00 PM

Broken Arrow: March 30, 2022 at 5:00PM (community center meeting)

Collinsville: March 21, 2022 at 5:30 PM

Jenks: March 29, 2022 at 5:30 PM

Owasso: March 15, 2021 at4:00 PM (neighborhood meeting)

Sand Springs: March 28, 2022 at 6:00 PM

Sapulpa: March 21, 2022 at 7:00 PM

Tulsa County: March 21, 2022 at 9:30 AM (Board of County Commissioners)

# **Citizen Participation Outreach**

Sort Ord er	Mode o f Outre ach	Target of Outr each	Summar y of response /attenda nce	Summar y of comme nts rece ived	Summary of comm ents not accepted and reaso ns	URL (If applicable)
1	Public Hearing	Non- targete d/broad commu nity	A CDBG Needs Public Hearing can be held separatel y or in conjuncti on with a regularly schedule d City Council meeting. Most of the member communi ties chose to have the public hearing at the City Council meeting at the City Council meeting at the City	No comme nts received	No comment s were received.	

Sort Ord er	Mode o f Outre ach	Target of Outr each	Summar y of response /attenda nce	Summar y of comme nts rece ived	Summary of comm ents not accepted and reaso ns	URL (If applicable)
2	Newspa per Ad	Non- targete d/broad commu nity	Suburba n Newspap ers serve all of the Tulsa County CDBG communi ties with the exceptio n of Sperry. These suburban newspap ers are well read in the communi ties and are a good source of local informati on for citizens.	No comme nts received	No comment s received.	

Sort Ord er	Mode o f Outre ach	Target of Outr each	Summar y of response /attenda nce	Summar y of comme nts rece ived	Summary of comm ents not accepted and reaso ns	URL (If applicable)
3	Interne t Outreac h	Non- targete d/broad commu nity	Notice of public hearing and draft Action Plan publishe d on Tulsa County website and INCOG website.	None received	None received.	http://www.incog.org/Community_ Economic_Development/commdev_ reports.html

Table 4 – Citizen Participation Outreach

# **Expected Resources**

# AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

Introduction

### **Anticipated Resources**

Program	Source	Uses of Funds	Expe	cted Amou	nt Available Y	ear 1	Expected	Narrative
	of		Annual	Program	Prior Year	Total:	Amount	Description
	Funds		Allocation:	Income:	Resources:	\$	Available	
			\$	\$	\$		Remainder of ConPlan	
							\$	
CDBG	public	Acquisition						CDBG
	-	Admin and						funds will
	federal	Planning						be
		Economic						leveraged
		Development						with local
		Housing						jurisdiction
		Public						funds to
		Improvements						increase
		Public						the impact
		Services						of
			1,413,176	0	0	1,413,176	1,413,176	activities.
HOME	public	Acquisition						HOME
	-	Homebuyer						funds will
	federal	assistance						be
		Homeowner						leveraged
		rehab						with
		Multifamily						Affordable
		rental new						Housing
		construction						Program
		Multifamily						funding to
		rental rehab						develop
		New						affordable
		construction						housing in
		for ownership						the region
		TBRA	1,280,095	0	0	1,280,095	1,280,095	

Table 2 - Expected Resources – Priority Table

# Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Federal CDBG funds will be leveraged with local city funds in order to construct larger projects with greater impact to the community. CDBG Public Services funds will be combined with local United Way grants to provide funding to social agencies to impact low and moderate income residents in need. Each activity receiving HOME funds is required to provide a 25% match. That match may be in the form of direct subsidies, infrastructure improvements in the targeted area and/or the waiving of related construction fees. Currently, the HOME Consortium is under a series of federal match waivers not requiring match to be generated. However, the Consortium has available over \$3 million in banked match to apply towards HOME projects within the service area.

# If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Limited publicly owned land or property located within the jurisdictions will be used to address the needs, generally in the development of infrastructure improvements.

# Annual Goals and Objectives AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

## **Goals Summary Information**

Sort	Goal Name	Start	End	Category	Geographic	Needs	Funding	Goal Outcome
Order		Year	Year		Area	Addressed		Indicator
1	Rental	2018	2022	Affordable		Rental	HOME:	Rental units
	Housing for			Housing		Housing for	\$1,139,000	rehabilitated:
	Elderly					Elderly		40 Household
	Households							Housing Unit
2	New	2019	2022	Affordable		Availability	HOME:	Rental units
	Construction			Housing		of Rental and	\$13,086	constructed: 2
	of Single					Owner-		Household
	Family Rental					Occupied		Housing Unit
	Units					Housing		
3	Construction	2018	2022	Non-Housing		Sustainability	CDBG:	Public Facility
	of Public			Community		of	\$1,123,094	or
	Infrastructure			Development		Community		Infrastructure
								Activities
								other than
								Low/Moderate
								Income
								Housing
								Benefit: 10308
								Persons
								Assisted
4	Construction	2018	2022	Non-Housing		Sustainability	CDBG:	Public service
	of Public			Community		of	\$71 <i>,</i> 686	activities other
	Facilities and			Development		Community		than
	Services							Low/Moderate
								Income
								Housing
								Benefit: 4508
								Persons
								Assisted

Table 3 – Goals Summary

# **Goal Descriptions**

1	Goal Name	Rental Housing for Elderly Households
	<b>Goal Description</b>	
2	Goal Name	New Construction of Single Family Rental Units
	<b>Goal Description</b>	
3	Goal Name	Construction of Public Infrastructure
	<b>Goal Description</b>	
4	Goal Name	Construction of Public Facilities and Services
	Goal Description	

# AP-35 Projects - 91.420, 91.220(d)

### Introduction

This Fifth Program Year Annual Action Plan outlines the activities which will be undertaken during the 2022 program year, beginning July 1, 2022 and ending June 30, 2023 using federal funds allocated to the Tulsa County HOME Consortium and the Tulsa County CDBG Urban County Entitlement program. Programs and activities described in this Action Plan will principally benefit low and moderate income populations of the service areas. In Program Year 2022 (Fifth Program Year of the Five-Year Consolidated Plan), the HOME Consortium will provide an affordable housing project that will provide energy efficient improvements to an elderly congregate apartment building serving 40 low to moderate income seniors over 62 years of age. Program Year 2022 is the Fiftheenth year for the Tulsa County Community Development Block Grant Urban County. Unincorporated Tulsa County and ten Tulsa County incorporated places, which includes the City of Sapulpa (whose city limits include a portion of Tulsa County) participate as members of the Tulsa County CDBG Urban County Program. The City of Broken Arrow, formerly a CDBG Entitlement city relinquished its status as an entitlement in order to join the Urban County. The City of Tulsa is not a member.

#	Project Name
1	City of Bixby Midland Addition Storm Sewer Construction
2	City of Broken Arrow Emergency Repairs to Housing Units
3	City of Broken Arrow Old Town Water Line Replacement
4	City of Broken Arrow Elm Avenue Drainage Improvements
5	City of Collinsville 11th Street Water Line Rehabilitation
6	City of Jenks Adult Activity Center Design Services
7	City of Owasso Hale Acres Water Line Replacement Phase 1
8	City of Sand Springs Lincoln Avenue Water Line Replacement Phase 3
9	City of Sapulpa Sewer Main and Manhole Replacements
10	Rehabilitation of Congregate Rental Apartments for the Elderly
11	New Construction of Single Family Rental Housing
12	2022 Administration of HOME and CDBG
13	Child Abuse Network
14	Broken Arrow Seniors
15	Broken Arrow Neighbors Senior Complexes Outreach
16	Broken Arrow Neighbors Outreach

Table 4 – Project Information

# Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Allocation priorities are established by individual members of the CDBG Urban County based on needs within their own communities. HOME priorities are based on evaluation of data in the Strategic Plan of the Consolidated Plan.

# AP-38 Project Summary

# **Project Summary Information**

1	Project Name	City of Bixby Midland Addition Storm Sewer Construction
	Target Area	
	Goals Supported	Construction of Public Infrastructure
	Needs Addressed	Sustainability of Community
	Funding	CDBG: \$93,603
	Description	Construction of 460 linear feet of new storm sewer (Size: 36 inch RCP, Class III) along East McKennon Avenue.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	214 low income persons will benefit from improved storm sewers in the Midland Addition.
	Location Description	East McKennon Avenue from North Parker Street to North Stanley Street. 23-T17N-R13E
	Planned Activities	Construction of 460 linear feet of new storm sewer along East McKennon Avenue.
2	Project Name	City of Broken Arrow Emergency Repairs to Housing Units
	Target Area	
	Goals Supported	Construction of Public Facilities and Services
	Needs Addressed	Sustainability of Community
	Funding	CDBG: \$56,225
	Description	Emergency repair assistance program for income eligible owner- occupied single family housing units city wide in Broken Arrow. Eligibility is based upon income and ownership/occupancy requirements.
	Target Date	6/30/2023

	Estimate the number and type of families that will benefit from the proposed activities Location Description	Emergency repairs will assist approximately 12 households at an average cost of \$5,000 per housing unit. City wide, Broken Arrow, Tulsa County, OK
	Planned Activities	Emergency repair assistance program, including weatherization, energy efficiency and safety hazards, for income eligible owner-occupied single family housing units city wide in Broken Arrow. Eligibility is based upon income and ownership/occupancy requirements.
3	Project Name	City of Broken Arrow Old Town Water Line Replacement
	Target Area	
	Goals Supported	Construction of Public Infrastructure
	Needs Addressed	Sustainability of Community
	Funding	CDBG: \$200,000
	Description	Replacement of approximately 850 Linear Feet of 12 inch waterline along Main Street from Elgin Street to Midway Street along with all associated pavement repairs and appurtenances.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	425 Low income persons will benefit from improved water distribution.
	Location Description	Main Street from Elgin Street to Midway Street
	Planned Activities	Replacement of approximately 850' Linear Feet of 12" waterline along Main Street from Elgin Street to Midway Street along with all associated pavement repairs and appurtenances.
4	Project Name	City of Broken Arrow Elm Avenue Drainage Improvements
	Target Area	
	Goals Supported	Construction of Public Infrastructure
	Needs Addressed	Sustainability of Community
	Funding	CDBG: \$150,000

	Description	Replacement of existing drainage structure in Old Town portion of Broken Arrow along Elm Avenue consisting of the replacement of an existing deteriorated corrugated metal pipe culvert, along with the relocation of nearby waterline and sanitary sewer lines affected by the drainage structure replacement.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	425 low income persons in the area will benefit from improved drainage in the neighborhood.
	Location Description	Elm Avenue 200' South of Greely Street
		S11-T18N-R14E
	Planned Activities	Replacement of existing drainage structure in Old Town portion of Broken Arrow along Elm Street consisting of the replacement of an existing deteriorated corrugated metal pipe culvert, along with the relocation of nearby waterline and sanitary sewer lines affected by the drainage structure replacement.
5	Project Name	City of Collinsville 11th Street Water Line Rehabilitation
	Target Area	
	Goals Supported	Construction of Public Infrastructure
	Needs Addressed	Sustainability of Community
	Funding	CDBG: \$119,479
	Description	Replacement of exiting 6 inch water line along 11th Street from Maple to Union Place with 1,560 LF of 8 inch water line.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	20 persons will benefit from improved water line distribution.
	Location Description	11th St. from Maple, north to the dead end at approximately Union Place
		20-T22N-R14E

	Planned Activities	Replacement of exiting 6 inch water line along 11th Street from Maple to Union Place with 1,560 LF of 8 inch water line.
6	Project Name	City of Jenks Adult Activity Center Design Services
	Target Area	
	Goals Supported	Construction of Public Facilities and Services
	Needs Addressed	Sustainability of Community
	Funding	CDBG: \$119,479
	Description	Funding for architectural, civil engineering, structural engineering, and mechanical/plumbing/electrical engineering design services for renovation an existing Public Safety building to a senior activity center.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	4,705 Senior residents of Jenks will benefit from improved activity center. Presumed Benefit activity.
	Location Description	525 W A Street Jenks, OK 74037
		Lot 5 S19-T18N- R13E
	Planned Activities	Funding for architectural, civil engineering, structural engineering, and mechanical/plumbing/electrical engineering design services for renovation of an existing Public Safety building to a senior activity center.
7	Project Name	City of Owasso Hale Acres Water Line Replacement Phase 1
	Target Area	
	Goals Supported	Construction of Public Infrastructure
	Needs Addressed	Sustainability of Community
	Funding	CDBG: \$159,894
	Description	Replacement of 2,650 LF of new 6 inch PVC water line along E. 112th St. N. in the Hale Acres subdivision.
	Target Date	6/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	619 low income persons will benefit from improved water distribution in the Hale Acres subdivision.
	Location Description	E. 112th Street North between western edge of subdivision and North Garnett Road
		NE corner of S7-T21N-R14E
	Planned Activities	Replacement of 2,650 LF of new 6 inch PVC water line along E. 112th St. N. in the Hale Acres subdivision.
8	Project Name	City of Sand Springs Lincoln Avenue Water Line Replacement Phase 3
	Target Area	
	Goals Supported	Construction of Public Infrastructure
	Needs Addressed	Sustainability of Community
	Funding	CDBG: \$93,867
	Description	Replacement of approximately 510 LF of 4 inch cast iron water line with 8 inch DIP and PVC water line and appurtenances along Lincoln Avenue from Broadway St. to 4th St. Existing service lines will also be replaced with new service lines.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	675 low income persons will benefit.
	Location Description	Lincoln Avenue from Broadway St. to 4th St. S11-T19N-R11
	Planned Activities	Replacement of approximately 510 LF of 4 inch cast iron water line with 8 inch DIP and PVC water line and appurtenances along Lincoln Avenue from Broadway St. to 4th St. Existing service lines will also be replaced with new service lines.
9	Project Name	City of Sapulpa Sewer Main and Manhole Replacements
	Target Area	
	Goals Supported	Construction of Public Infrastructure

	Needs Addressed	Sustainability of Community
	Funding	CDBG: \$130,547
	Description	Replacement of 300 feet of existing sewer line with a new 8 inch line along Mounds Street and replacement of manholes at four locations in the city.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	Approximately 3225 persons will benefit.
	Location Description	Various Locations in LM census tracts across the city, including Manhole additions at 634 S Poplar, 701 S Poplar, and E Bryan and sewer main replacement on South Mounds.
	Planned Activities	Manhole additions at 634 S Poplar, 701 S Poplar, and E Bryan.
10		Two manhole replacements, one at the intersection of S Mounds and W Hobson, and another at the intersection of E McKinley and S Park. The S Mounds project will also include a replacement of 300 ft of existing sewer line with a new 8 inch line.
	Project Name	Rehabilitation of Congregate Rental Apartments for the Elderly
	Target Area	
	Goals Supported	Rental Housing for Elderly Households
	Needs Addressed	Rental Housing for Elderly
	Funding	HOME: \$1,139,000
	Description	The energy efficient rehabilitation of apartment units in an elderly congregate complex.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	Forty (40) units of elderly housing for households over 62 years of age on fixed income will be rehabilitated to incorporate energy efficiency improvements.
	Location Description	Hickory Crossing Apartments, 2101 S Hickory Street in Sapulpa, Creek County, OK

	Planned Activities	Rehabilitation of elderly apartments to include energy efficient improvements will be undertaken.
11	Project Name	New Construction of Single Family Rental Housing
	Target Area	
	Goals Supported	New Construction of Single Family Rental Units
	Needs Addressed	Availability of Rental and Owner-Occupied Housing
	Funding	HOME: \$13,086
	Description	The new construction of single family rental units for income eligible households.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	Two income eligible households will benefit with rental units.
	Location Description	Construction is proposed for Bartlesville as Phase 4 of Cottages on Sixth Street development.
	Planned Activities	The new construction of single family rental units for income eligible households.
12	Project Name	2022 Administration of HOME and CDBG
	Target Area	
	Goals Supported	Rental Housing for Elderly Households New Construction of Single Family Rental Units Construction of Public Facilities and Services Construction of Public Infrastructure
	Needs Addressed	Rental Housing for Elderly Availability of Rental and Owner-Occupied Housing Sustainability of Community
	Funding	CDBG: \$218,396 HOME: \$128,009
	Description	General administration activities of HOME and CDBG program for FY2022 program year.
	Target Date	6/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	218 West 6th Street, Tulsa, OK
	Planned Activities	General administration activities of HOME and CDBG program for FY2022 program year
13	Project Name	Child Abuse Network
	Target Area	
	Goals Supported	Construction of Public Facilities and Services
	Needs Addressed	Sustainability of Community
	Funding	CDBG: \$19,780
	Description	Support of CAN's Forensic Interviewing/Mental Health Consultations Programs for allegedly abused children who reside in the City of Broken Arrow.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	Approximately 150 children who were allegedly abused will be interviewed and counseling provided.
	Location Description	Child Abuse Network offices located at 2829 S Sheridan Rd., Tulsa OK 74129
	Planned Activities	Support of CAN's Forensic Interviewing/Mental Health Consultations Programs for allegedly abused children who reside in the City of Broken Arrow.
14	Project Name	Broken Arrow Seniors
	Target Area	
	Goals Supported	Construction of Public Facilities and Services
	Needs Addressed	Sustainability of Community
	Funding	CDBG: \$21,223
	Description	Partial staff support and operating expenses for Senior Center.
	Target Date	6/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	Approximately 3,700 older residents of Broken Arrow will visit the Senior Center to engage in a variety of activities.
	Location Description	Broken Arrow Senior Center
		1800 S Main St, Broken Arrow OK
	Planned Activities	Partial staff support and operating expenses for Senior Center.
15	Project Name	Broken Arrow Neighbors Senior Complexes Outreach
	Target Area	
	Goals Supported	Construction of Public Facilities and Services
	Needs Addressed	Sustainability of Community
	Funding	CDBG: \$8,640
	Description	Outreach coordinator salary for 4 hours per week at 3 senior residence complexes with services geared toward specific needs of elderly and disabled persons.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	67 low income elderly and disabled residents will benefit with referral services.
	Location Description	Three apartment complexes serving the elderly and disabled in Broken Arrow.
	Planned Activities	Outreach coordinator salary for 4 hours per week at 3 senior residence complexes with services geared toward specific needs of elderly and disabled persons.
16	Project Name	Broken Arrow Neighbors Outreach
	Target Area	
	Goals Supported	Construction of Public Facilities and Services
	Needs Addressed	Sustainability of Community
	Funding	CDBG: \$22,043
	Description	Personnel for advocacy and referral services at BAN Outreach office at main location.

Target Date	6/30/2023
Estimate the number and type of families that will benefit from the proposed activities	Approximately 591 low income clients will be served.
Location Description	Broken Arrow Neighbors, 315 West College , Broken Arrow, OK
Planned Activities	Personnel for advocacy & referral services at BAN Outreach office at main location.

# AP-50 Geographic Distribution - 91.420, 91.220(f)

# Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The Tulsa County HOME Consortium, formed in 1994, consists of 24 member governments in the northeastern part of Oklahoma. There are six county governments: Tulsa, Creek, Osage, Rogers, Wagoner, and Washington Counties. The eighteen cities within those counties who are members range in size from the largest member, Broken Arrow, to the smallest member, Sperry. The Census 2020 population of the HOME Consortium area was 564,162. HOME funds are targeted to low to moderate income households or individuals for all housing programs conducted by the Consortium.

The Tulsa County CDBG-Community Development Block Grant Urban County with eleven member governments was formed in 2008. Tulsa County is the lead entity. The CDBG Urban County consists of the unincorporated areas of Tulsa County and ten Tulsa County communities. The City of Broken Arrow, a former CDBG Entitlement, receives an annual allocation from the Urban County program. The City of Broken Arrow will continue to use funds in target areas encompassing the original town site, to administer a comprehensive neighborhood improvement program. The Cities of Bixby, Broken Arrow, Owasso, Sand Springs, and Sapulpa receive funding allocations as Metro Cities. The remaining cities of Collinsville, Glenpool, Jenks, Skiatook, and Sperry, along with Tulsa County are in a 3-year rotational category. All members of the Urban County establish their own priorities for use of CDBG funds and determine which activities they wish to fund.

#### **Geographic Distribution**

Target Area	Percentage of Funds

Table 5 - Geographic Distribution

### Rationale for the priorities for allocating investments geographically

Within the CDBG Urban County, each member government conducts a needs public hearing annually to request citizen comments. Projects are selected that will provide an area-wide benefit to a census tract or block group that has 51% or more low to moderate income population. For some projects, an income survey is provided for a targeted neighborhood. A community may choose a project that benefits a limited clientele population such as senior citizens. The HOME program benefits low to moderate income individuals throughout the six- county HOME Consortium area, most commonly on a household basis such as homebuyer assistance. Elderly Congregate Housing projects are developed in communities where an extensive market analysis shows the need for affordable apartments for senior citizens.

# **Affordable Housing**

# AP-55 Affordable Housing - 91.420, 91.220(g)

#### Introduction

One Year Goals for the Number of Households to be Supported		
Homeless	0	
Non-Homeless	0	
Special-Needs	0	
Total	0	

Table 6 - One Year Goals for Affordable Housing by Support Requirement

0	One Year Goals for the Number of Households Supported Through	
Re	ntal Assistance	0
Th	e Production of New Units	2
Re	hab of Existing Units	40
Ac	quisition of Existing Units	0
То	tal	40
Table 7 - One Year Goals for Affordable Housing by Support Type		

# AP-60 Public Housing - 91.420, 91.220(h) Introduction

#### Actions planned during the next year to address the needs to public housing

The small number of units of public housing in the Consortium service area are self-sufficient and self contained, and do not present opportunities for utilization of the Consortium's limited funding resources.

# Actions to encourage public housing residents to become more involved in management and participate in homeownership

No actions are planned by the Consortium at these small, self-sufficient public housing authorities.

# If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

No PHA's within the Consortium service area are designated as troubled.

# AP-65 Homeless and Other Special Needs Activities - 91.420, 91.220(i) Introduction

In January 2020, the Tulsa City & County Continuum of Care, known as A Way Home for Tulsa, reconstituted and adopted a new Governance Charter. A new Leadership Council, which serves as the board of AWH4T, was formed to oversee the Tulsa-Tulsa County Continuum of Care process. The Leadership Council is comprised of four Appointed Members; five Elected Members who are providers; and six Invited Members from various advocacy groups. A Senior management staff member of the INCOG Community Development department was appointed to the Leadership Council, as well as a Tulsa County Commissioner. Although for numerous past years, INCOG staff members have participated each January in the *One-night Consumer Survey* or PIT-"Point-in-Time" count of the Tulsa area homeless population, with a focus on the City of Broken Arrow during the One-night survey, in 2022 due to COVID-19 restrictions and extensive outreach efforts by trained professional outreach councilors , INCOG staff did not participate.

# Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

### Addressing the emergency shelter and transitional housing needs of homeless persons

The HOME Consortium does not receive or administer funding for this homeless population. INCOG staff members will participate as active participants on the AWH4T Leadership Council and in the local Continuum of Care process. There has been an expanded outreach effort in Broken Arrow for the "Point-in-Time" count in January with added volunteers and guidance provided from the staff of Broken Arrow Neighbors. While significant CDBG CV funding was directed to emergency shelter of homelss persons impacted by COVID-19 in 2021, these funds have been expended and no 2022 funding will be directed to the population in emergency shelters.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The HOME Consortium does not receive or administer funding for this homeless population. INCOG

staff members will continue working as active participants on the AWH4T Leadership Council and in the local Continuum of Care process.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The HOME Consortium does not receive or administer funding for this homeless population. INCOG staff members will continue working as active participants on the AWH4T Leadership Council and in the local Continuum of Care process.

# AP-75 Barriers to affordable housing -91.420, 91.220(j)

#### Introduction

There are several complex factors which prevent lower income households from obtaining affordable housing. Many of these factors are influenced by elements which are beyond the control of government. These factors include; economic conditions, interest rates, labor and material cost, wage levels, and non local tax policies. We should encourage our 24 local governments to look at factors such as land use and development regulations, development fees and building codes that may not be conducive to creating affordable housing. Cities and counties in the Consortium all participate in the promotion of fair housing within their communities. All 24 local governments are current or former recipients of CDBG funds and have conducted activities to promote fair housing. Such activities have included promoting April as Fair Housing M

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The Tulsa Metropolitan Area does not generally have restrictive public policies in place that might be barriers to the creation of affordable housing. Land costs are often the determining factor on the creation of affordable housing units and incentives are sometimes offered to developers. Housing costs in Oklahoma and the Tulsa region continue to generally be some of the most affordable in the country.

# AP-85 Other Actions - 91.420, 91.220(k)

#### Introduction

#### Actions planned to address obstacles to meeting underserved needs

No specific actions are planned. The CDBG Urban County and HOME Consortium will continue to support activities to support homeless persons funded through any COVID-19 allocations.

#### Actions planned to foster and maintain affordable housing

The HOME Consortium will continue to fund energy efficient improvements to elderly apartment units for residents to have access to affordable housing.

#### Actions planned to reduce lead-based paint hazards

No funds are anticipated to be directed to lead based paint hazard mitigation, due to limited HOME funds. Staff will continue to provide technical assistance to the Tulsa Health Department in the administration of a Lead Hazard Control and Healthy Homes grant awarded to THD in 2019, which will serve all residents of Tulsa County. Sixty units are expected to be tested and remediated.

#### Actions planned to reduce the number of poverty-level families

No actions planned.

### Actions planned to develop institutional structure

No specific actions planned.

# Actions planned to enhance coordination between public and private housing and social service agencies

INCOG, as a regional planning agency coordinating transportation, housing, planning and zoning, will continue to collaborate with public and private housing and social service agencies on a wide range of topics and initiatives not necessarily funded through HUD.

# Program Specific Requirements AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

#### Introduction

## Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next	
program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to	
address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not	
been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

#### **Other CDBG Requirements**

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that	
benefit persons of low and moderate income. Overall Benefit - A consecutive	
period of one, two or three years may be used to determine that a minimum	
overall benefit of 70% of CDBG funds is used to benefit persons of low and	
moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

# HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

No other forms of investment will be used.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Tulsa County contracts with Subrecipients to operate a Homebuyer Down payment and Closing Costs Assistance program within the HOME Consortium region. Qualified homebuyer applicants may obtain a self-amortizing five (5) year zero percent (0%) interest loan with a due on sale clause secured by a mortgage instrument. One-Fifth (1/5) of the loan is forgiven each year of occupancy to encourage neighborhood stability. The Homebuyer programs use only the Recapture provisions to recapture the amount of HOME investment in a homebuyer unit. The amount of direct HOME subsidy will be reduced on a daily pro-rata basis for the time the homebuyer has owned and occupied the housing, measured against the required affordability period. The original homebuyer may sell the property to any willing buyer, regardless of subsequent buyer's income level, during the period of affordability. Tulsa County will recapture a pro-rated portion of the HOME-assistance provided to the original homebuyer at the time of transfer of title, provided that net proceeds from the sale are sufficient to repay the balance remaining on the pro-rated direct HOME subsidy amount. The pro rata amount recaptured by Tulsa County cannot exceed what is available from net proceeds. The Closing Disclosure document prepared at the time of transfer of title will state the net proceeds available to the Owner to determine the amount available to Owner. The net proceeds are the sales price minus loan repayment (other than HOME funds) and closing costs. The amount subject to recapture is limited to the net proceeds available from the sale. If there are insufficient net proceeds available at sale to recapture the full pro rata amount due, the Owner is not required to repay the difference between the prorated direct HOME subsidy due and the amount to recapture from available from net proceeds.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

No units acquired.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that

will be used under 24 CFR 92.206(b), are as follows:

Tulsa County has a policy not allowing HOME funds to be used to refinance existing debt on multifamily housing.